



DEPARTMENT OF PROVINCIAL AND LOCAL  
GOVERNMENT AFFAIRS (DPLGA)

**Sub-Theme : Strengthening the Districts,  
LLGs for Effective Implementation of the  
2013 Budget.**

**Topic: DPLGA's Role in Supporting  
Service Delivery at Districts & LLGs**

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**18 April 2013**



# Presentation Outline

1. Minister for Inter-Government Relations Key Priorities/Alotau Accord
2. DPLGA Mandated Roles and Priority Programs
3. Summary of 2013-2015 DPLGA Priority Programs
4. DPLGA Project on Minimum Standards for Districts & LLGs





# **Minister for Inter-Government Relations Priority Areas of Focus & Alotau Accord**



# Minister for Inter-Government Relations Priorities



1. Review of the Organic Law to deliver :
  - a) *Fiscal Autonomy*
  - b) *Introduce enabling legislations to facilitate service delivery and remove legal obstacles*
  - c) *Political Autonomy*
  
2. *Deliver 3 DPLGA 2013-2015 Impact Projects*
  
3. *Deliver Ministerial Priorities under the Alotau Accord*



# Minister for Inter-Government Relations Priorities Explained...

## 1. Deliver 3 DPLGA 2013-2015 Impact Projects

- i. *Minimum Standards for Districts & LLGs*
- ii. *Audit of the Existing Facilities and capacities for Districts & LLGs*
- iii. *Provincial Profiling*

## 2. Deliver Ministerial Priorities under the Alotau Accord:

- i. *Merge of National Disaster & Fire Services*
- ii. *Establishment of Ministry of Bougainville Affairs & Autonomy*
- iii. *Rationalization & Strengthening of Restoration Authorities*
- iv. *New Electoral Boundaries*



# **DPLGA Mandated Roles & Priority Programs**



# DPLGA Mandate

## Organic Law Requirements:

1. Establishes Provincial and Local Level Governments; Provincial and District Administrations
2. Provincial Local Level Services Monitoring Authority (**PLLSMA**) to ensures the decentralisation system of government functioning
3. DPLGA is the Secretariat to PLLSMA
4. “Mother” Department for all the Provincial Governments and represents Provincial Government needs to the National Agencies



# DPLGA 4 Priority Programs

## Policy Development

- **Organic Review** **Law**
- **Sector Plans**
- **Provincial development plans**
- **District development plans**
- **LLG plans**
- **Ward plans**

## Minimum Standards

- **Establish Minimum Standards for districts and LLGS**
- **Each sector to establish Minimum Standards for service delivery**

## Capacity Development

- **Address institutional capacity development gaps**
  - **Governance**
  - **Infrastructure**
- **Address service delivery gaps**

## Performance Monitoring & Reporting

- **Institutionalised monitoring and reporting**
  - **Introduce the monitoring systems**
  - **PMTs, DMTs and PCMCs reporting**
  - **Quarterly /Annual Reporting** <sup>8</sup>
- Eg. S114, S119**

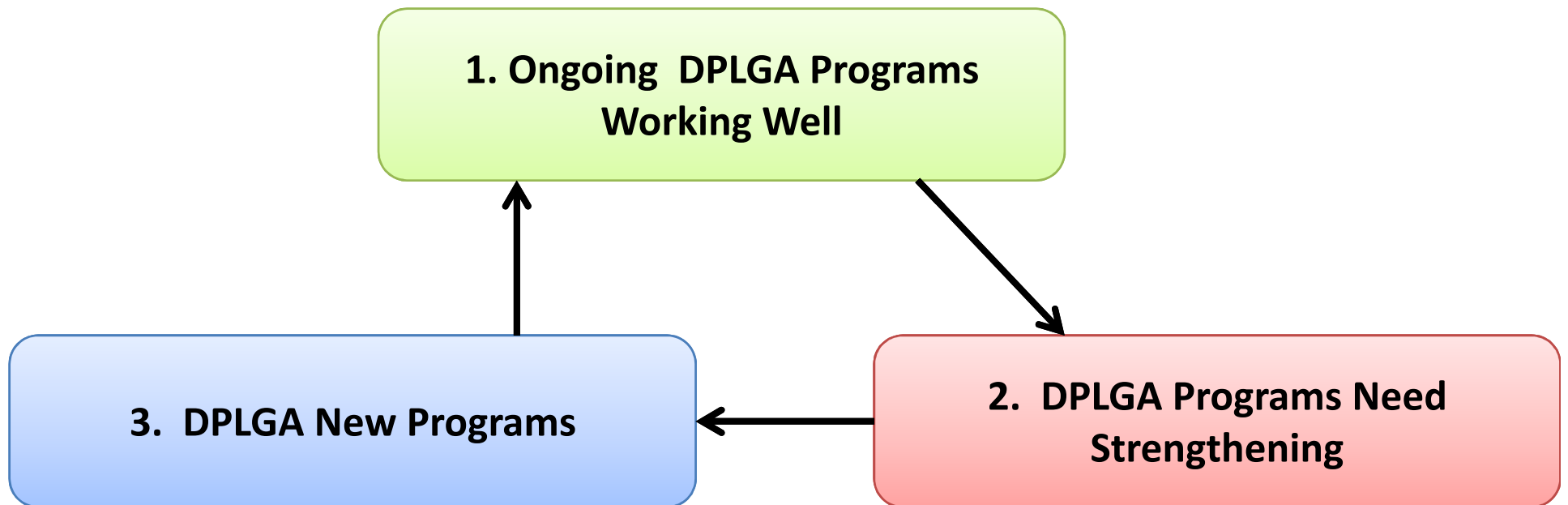




# **2013-2015 DPLGA Activities Supporting Districts & LLGs**



# DPLGA Activities to Support Districts & LLGs under 3 Categories





# 1. DPLGA Ongoing Programs Working Well to Support Districts & LLGs

1. **Functional Assignment, Roles & Responsibilities for Provincial and Local Level Government (2009)** – To clarify roles for Provincial Government and LLGs
2. **Provincial Performance Improvement Initiative (PPII)** – *Capacity Development Program for the provinces since 2006 to effect service delivery with 9 in Phase 1 and 5 in Phase 2 supported by 30 Advisors under the PLGP program. 7 provinces are in the Preparatory Phase with ABG as a separate Provincial Administration.*
3. **Provincial Local Level Government Services Monitoring Authority (PLLSMA)** – Monitor and coordinate policy implementation in the sectors
4. **Provincial Coordinating Monitoring Committee** – Provincial Coordinating Monitoring Committee in the provinces
5. **S119 Reporting** – Provincial Reporting on service delivery by Sectors
6. **Launch of the LLG Manual (2011)** – to assist LLG Managers & elected members to effectively run their Local Level Governments
7. **National Framework for Ward Planning**
8. **Development of Village Book with SPSN**



## **2. DPLGA Programs That Need Strengthening to Support Districts & LLGs**

- 1. Management Tool to strengthen S119 Reporting -**  
To improve on S119 Reporting & Data Collection at the Facility Level . It also captures the implementation of MPAs in the Districts & LLGs.
- 2. Take PLLSMA to another level –** To effectively monitor government policy implementation at provinces, districts & LLGs using a whole of Government approach.
- 3. PCMC –** Institutionalising PCMC at the provincial level for effective coordination of service delivery.



### **3. DPLGA New Programs For Implementation in 2013-2015 to Support Districts & LLGs**

- 1. Minimum Standards for Districts & LLGs (*Targeting May 2013 for NEC approval*)**
- 2. Audit of Facilities and Capacities of Districts & LLGs (*Targeting Qtr 3, 2013 to 2014 using DIMS and other available data*)**
- 3. Provincial Profiling (*Targeting 2015 as Min Standards & S119 reporting are institutionalised*)**
- 4. LLG Administration Manual – To guide LLG Managers to run their LLGs effectively on a day to day basis (*Targeting Q4, 2013 completion*)**
- 5. Organic Law on Provincial Government & LLGs Review (*Targeting Qtr 2, 2014 for Policy Document to be completed*)**



# **Minimum Standards of Service Delivery at Districts & LLGs**

## **The Concept & Implementation Plan**

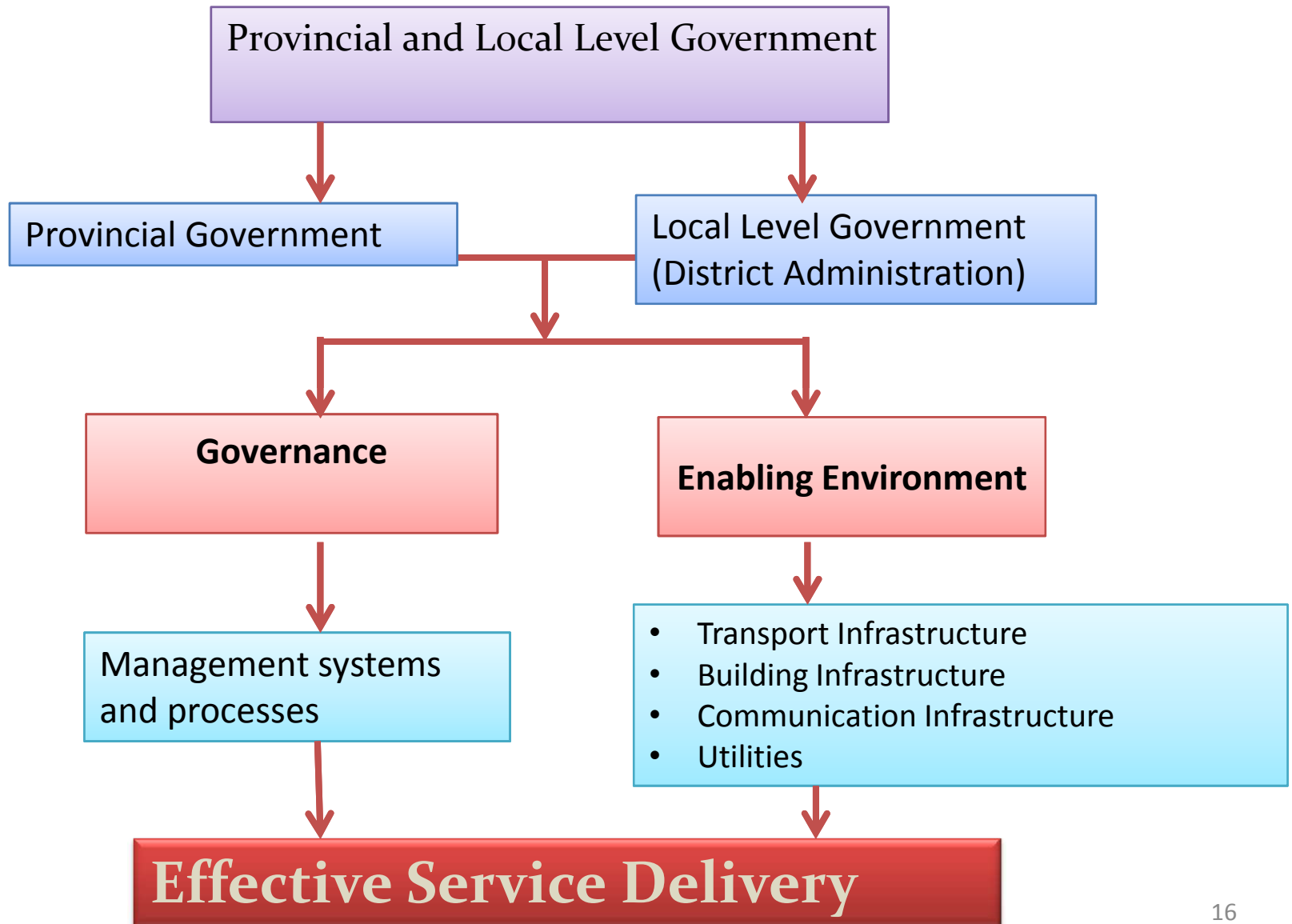


# Concept of Minimum Standards for Districts & LLGs

- Effective Service Delivery will only take place IF and ONLY IF Districts and LLGs have minimum service delivery standards to function effectively
- Minimum Service Delivery Standards covers
  - infrastructure
  - facilities and
  - capacities at Districts & LLGs



# Minimum Standards Framework







# Minimum Standards Contents

1. Good Governance
2. Planning and Budgeting
3. Financial Management
4. Monitoring & Reporting
5. Human Resources
6. Infrastructure



# Districts & LLGs Minimum Standards

## GOVERNANCE

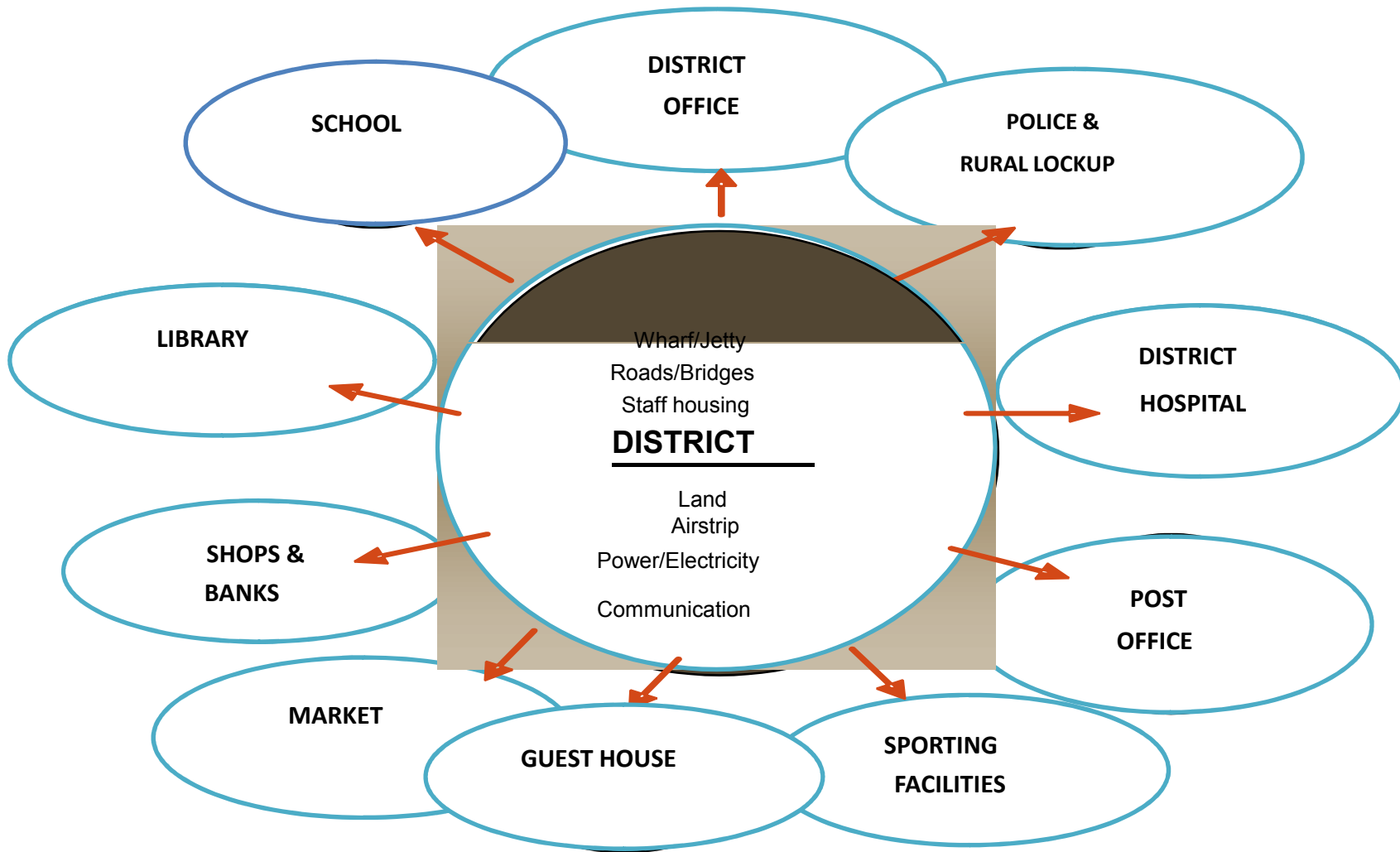
- **Districts**
  - Plans, Budget and resources including staff capacity and quantity
  - Systems, processes, mechanisms, adequate policies and strategies
- **LLGs**
  - Plans, Budget and resources including staff capacity and quantity
  - Systems, processes, mechanisms, adequate policies and strategies
  - **Tools** : Village Books and Ward Recorders

## INFRASTRUCTURE

- **Districts**
  - **Necessities** : land, water, wharf, roads and bridges, airstrips, electricity and housing; Police; Rural Lock Up
  - **Supporting** : post office, bank, shops and markets, schools, library, justice system, health centre, and District Office
- **LLGs**
  - **Necessities** : land, water, wharf, roads and bridges, electricity and housing
  - **Supporting** : shops and markets, schools, Village Court, Aid Post, and Chamber (Seat of Government)

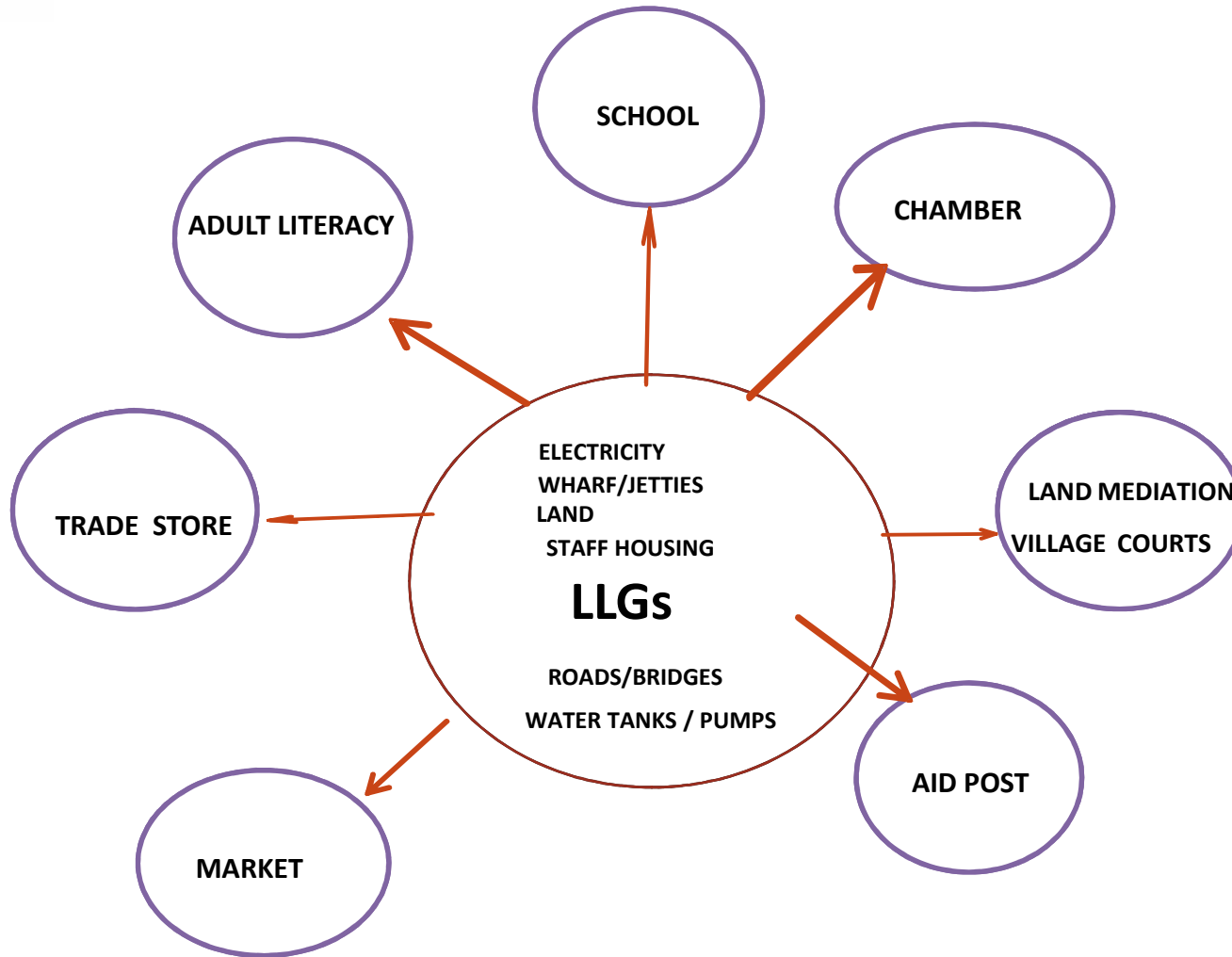


# Model District HQ





# Model LLG HQ





# Implementation Phase Approach in Districts & LLGs

Districts and LLGs should implement a phased approach based from the current existing scenarios:

- 1. Phase 1 – Zero** *(No facilities present at Districts & LLGs and need to utilise funds first to build enabling environment)*
- 2. Phase 2 – Partial** *(Some facilities at Districts & LLG exist and some services delivered but not to full capacity. Need to utilise funds to complete enabling environment)*
- 3. Phase 3 – Full** *(All required enabling environment fully established and functioning and can deliver services effectively)*

***Therefore, all Districts & LLGs who are in Phase 1 & Phase 2 need to utilise their 2013 Budgets to build and complete their enabling environment so services can be fully delivered from 2014 onwards.***



# Capacity Building to support Districts & LLGs

1. Targeted capacity building activities will focus also on Districts & LLGs
2. Work with DPM & PSWDP to roll out targeted and sanctioned capacity development training programs targeted at Districts & LLGs
3. Work with DPM and PSWDP to attract short term TA to work in districts and LLGs. Areas are HR, Finance, Project Management, & Corporate Planning



# Conclusion

For DPLGA to succeed in its support for Districts & LLGs, there is a need for :

1. Whole of Government Approach to support the Districts & LLGs
2. Other National Agencies & Development Partners support of DPLGA 2013-2015 activities
3. Government Support for 2014-2015 Budget to implement its priority programs





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**Question & Answers...**